House Study Bill 204 - Introduced

SENA	TE/HOUSE FILE		
BY	(PROPOSED GOVE	ERNOR E	BILL

A BILL FOR

- 1 An Act creating an empower rural Iowa Act to provide incentives
- 2 for broadband and workforce housing, and including
- 3 applicability provisions.
- 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 DIVISION I

2 TITLE OF ACT

- 3 Section 1. TITLE OF ACT. This Act shall be known and may be 4 cited as the "Empower Rural Iowa Act".
- 5 DIVISION II
- 6 BROADBAND
- 7 Sec. 2. Section 8B.1, Code 2019, is amended by adding the
- 8 following new subsection:
- 9 NEW SUBSECTION. 4A. "Facilitate" means a communication
- 10 service provider's ability to provide broadband service at
- ll or above the download and upload speeds identified by the
- 12 office by rule to a home, farm, school, or business within a
- 13 commercially reasonable time and at a commercially reasonable
- 14 price upon request by a consumer.
- 15 Sec. 3. Section 8B.1, subsection 12, Code 2019, is amended
- 16 to read as follows:
- 17 12. "Targeted service area" means a United States census
- 18 bureau census block located in this state, including any crop
- 19 operation located within the census block, within which no
- 20 communications service provider offers or facilitates broadband
- 21 service at or above twenty-five megabits per second of download
- 22 speed and three megabits per second of upload speed as of July
- 23 1, 2015 the download and upload speeds identified by the office
- 24 by rule as of the date identified by the office by rule, which
- 25 speeds and date may be updated by the office periodically as
- 26 the office deems appropriate.
- 27 Sec. 4. Section 8B.10, subsection 1, Code 2019, is amended
- 28 to read as follows:
- 29 1. The determination of whether a communications service
- 30 provider offers or facilitates broadband service meeting the
- 31 download or upload speeds specified in the definition of
- 32 targeted service area in section 8B.1 identified by the office
- 33 by rule shall be determined or ascertained by reference to
- 34 broadband availability maps or data sources that are widely
- 35 accepted for accuracy and available for public review and

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- 1 comment and that are identified by the office by rule.
- 2 Sec. 5. Section 8B.11, subsection 1, Code 2019, is amended
- 3 to read as follows:
- 4 l. The office shall administer a broadband grant program to
- 5 award grants to communications service providers that reduce
- 6 or eliminate targeted service areas by installing broadband
- 7 infrastructure that facilitates broadband service at or above
- 8 the download and upload speeds identified by the office by rule
- 9 in targeted service areas in accordance with this section.
- 10 Sec. 6. Section 8B.11, subsection 2, paragraph c, Code 2019,
- ll is amended to read as follows:
- 12 c. Notwithstanding section 8.33, moneys in the fund
- 13 that remain unencumbered or unobligated at the close of the
- 14 fiscal year shall not revert but shall remain available for
- 15 expenditure for the purposes designated until the close of
- 16 the succeeding fiscal year three years following the last
- 17 day of the fiscal year in which the funds were originally
- 18 appropriated.
- 19 Sec. 7. Section 8B.11, subsection 3, Code 2019, is amended
- 20 to read as follows:
- 21 3. Communications service providers may apply to the office
- 22 for a grant pursuant to this section for the installation of
- 23 broadband infrastructure that facilitates broadband service
- 24 at or above twenty-five megabits per second of download speed
- 25 and three megabits per second of upload speed the download and
- 26 upload speeds identified by the office by rule in targeted
- 27 service areas. The office shall include representatives from
- 28 schools, communities, agriculture, industry, and other areas
- 29 as appropriate to review and recommend grant awards. The
- 30 office shall conduct an open application review process and
- 31 include a public internet site for applications, results, and
- 32 performance.
- 33 Sec. 8. Section 8B.11, subsection 4, paragraph b, Code 2019,
- 34 is amended to read as follows:
- 35 b. Except as otherwise provided in this section, the The

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- 1 office shall not evaluate applications based on the office's
- 2 knowledge of the applicant except for the broadband grants in
- 3 a fair and unbiased manner, and may consider any information
- 4 obtained by the office outside of the application process in
- 5 addition to information provided in the an application.
- 6 Sec. 9. Section 8B.11, subsections 7 and 8, Code 2019, are
- 7 amended to read as follows:
- 8 7. The office shall not award a grant pursuant to this
- 9 section on or after July 1, 2020 2025.
- 10 8. The office shall may adopt rules pursuant to chapter 17A
- 11 interpreting this chapter or necessary for administering this
- 12 chapter, including but not limited to rules relating to the
- 13 broadband grant program process, management, and measurements
- 14 as deemed necessary by the office.
- 15 Sec. 10. Section 427.1, subsection 40, paragraphs a and b,
- 16 Code 2019, are amended to read as follows:
- 17 a. The owner of broadband infrastructure shall be entitled
- 18 to an exemption from taxation to the extent provided in this
- 19 subsection for assessment years beginning before January 1,
- 20 2022 2027. For the purposes of Unless the context otherwise
- 21 requires, the words and phrases used in this subsection,
- 22 "broadband infrastructure" and "targeted service area" mean the
- 23 same as shall have the same meaning as the words and phrases
- 24 used in chapter 8B, including but not limited to the words and
- 25 phrases defined in section 8B.1.
- 26 b. The exemption shall apply to the installation of
- 27 broadband infrastructure that facilitates broadband service
- 28 at or above twenty-five megabits per second of download speed
- 29 and three megabits per second of upload speed the download and
- 30 upload speeds identified by the office of the chief information
- 31 officer by rule commenced and completed on or after July 1,
- 32 2015, and before July 1, 2020 2025, in a targeted service area,
- 33 and used to deliver internet services to the public. A person
- 34 claiming an exemption under this subsection shall certify to
- 35 the local assessor prior to commencement of the installation

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1 that the broadband installation of broadband infrastructure
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- 2 will take place facilitate broadband service at or above the
- 3 download and upload speeds identified by the office of the
- 4 chief information officer by rule within a targeted service
- 5 area and shall specify the current number of homes, farms,
- 6 schools, and businesses in the targeted service area that were
- 7 offered broadband service and the download and upload speeds
- 8 available prior to the broadband infrastructure installation
- 9 for which the exemption is claimed and the number of homes,
- 10 farms, schools, and businesses in the targeted service area
- 11 that will be offered broadband service and the download
- 12 and upload speeds that will be available as a result of
- 13 installation of the broadband infrastructure for which the
- 14 exemption is claimed.
- 15 Sec. 11. Section 427.1, subsection 40, paragraph f,
- 16 subparagraph (1), subparagraph division (d), Code 2019, is
- 17 amended to read as follows:
- 18 (d) Certification from the office of the chief information
- 19 officer pursuant to section 8B.10 that the installation is
- 20 being performed or was completed will facilitate broadband
- 21 service at or above the download and upload speeds identified
- 22 by the office of the chief information officer by rule in
- 23 a targeted service area. Certification from the office of
- 24 the chief information officer that broadband infrastructure
- 25 installed in a targeted service area facilitates broadband
- 26 service at or above twenty-five megabits per second of download
- 27 speed and three megabits per second of upload speed.
- 28 DIVISION III
- 29 WORKFORCE HOUSING TAX INCENTIVE PROGRAM
- 30 Sec. 12. Section 15.119, subsection 2, paragraph g, Code
- 31 2019, is amended to read as follows:
- 32 q. The workforce housing tax incentives program administered
- 33 pursuant to sections 15.351 through 15.356. In allocating
- 34 tax credits pursuant to this subsection, the authority shall
- 35 not allocate more than twenty twenty-five million dollars for

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- 1 purposes of this paragraph. Of the moneys allocated under
- 2 this paragraph, five ten million dollars shall be reserved for
- 3 allocation to qualified housing projects in small cities, as
- 4 defined in section 15.352, that are registered on or after July
- 5 1, 2017.
- 6 Sec. 13. Section 15.352, subsection 10, Code 2019, is
- 7 amended to read as follows:
- 8 10. "Small city" means any city or township located in this
- 9 state, except those located wholly within one or more of the
- 10 eleven most populous counties in the state, as determined by
- 11 the most recent federal decennial census population estimates
- 12 issued by the United States bureau of census. For the purposes
- 13 of this part, a small city that is located in more than one
- 14 county shall be considered to be located in the county having
- 15 the greatest taxable base within the small city.
- 16 Sec. 14. Section 15.354, subsection 1, paragraph a, Code
- 17 2019, is amended to read as follows:
- 18 a. A housing business seeking workforce housing tax
- 19 incentives provided in section 15.355 shall make application to
- 20 the authority in the manner prescribed by the authority. The
- 21 authority may accept applications on a continuous basis during
- 22 one or more annual application periods to be determined by the
- 23 authority by rule.
- 24 Sec. 15. Section 15.354, subsection 2, Code 2019, is amended
- 25 to read as follows:
- 26 2. Registration. Application review tax incentive award.
- 27 a. All completed applications shall be reviewed and scored
- 28 on a competitive basis by the authority pursuant to rules
- 29 adopted by the authority.
- 30 a. b. Upon review of the application, the authority
- 31 may register the housing project under the program. If the
- 32 authority registers the housing project, the authority shall
- 33 make a preliminary determination as to the amount of tax
- 34 incentives for which the housing project qualifies and scoring
- 35 of all applications received during an application period, the

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- 1 authority may make a tax incentive award to a housing project,
- 2 which tax incentive award shall represent the maximum amount of
- 3 tax incentives the housing project may qualify for under the
- 4 program. In determining a tax incentive award, the authority
- 5 shall not use an amount of project costs that exceeds the
- 6 amount included in the application of the housing business.
- 7 Tax incentive awards shall be approved by the director of the
- 8 authority.
- 9 b. c. After registering the housing project making a
- 10 tax incentive award, the authority shall notify the housing
- 11 business of successful registration under the program its tax
- 12 incentive award. The notification shall include the amount
- 13 of tax incentives under section 15.355 for which the housing
- 14 business has received preliminary approval an award and a
- 15 statement that the amount is a preliminary determination only
- 16 housing business has no right to receive a tax incentive
- 17 certificate or claim a tax incentive until all requirements
- 18 of the program, including all requirements imposed by the
- 19 agreement entered into pursuant to subsection 3, are satisfied.
- 20 The amount of tax credits included on a tax credit certificate
- 21 issued pursuant to this section, or a claim for refund of sales
- 22 and use taxes, shall be contingent upon completion of the all
- 23 requirements in subsection 3.
- 24 d. An applicant that does not receive a tax incentive award
- 25 during an application period may make additional applications
- 26 during subsequent application periods. Such applicant shall be
- 27 required to submit a new application and shall be competitively
- 28 reviewed and scored in the same manner as other applicants in
- 29 that application period.
- 30 Sec. 16. Section 15.354, subsection 3, paragraphs a and e,
- 31 Code 2019, are amended to read as follows:
- 32 a. Upon successful registration of receipt of a tax
- 33 incentive award by the housing project, the housing business
- 34 shall enter into an agreement with the authority for the
- 35 successful completion of all requirements of the program. The

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- 1 agreement shall identify the tax incentive award amount, the
- 2 tax incentive award date, the project completion deadline, and
- 3 the total costs of the housing project.
- 4 e. (1) Upon review of the examination and verification
- 5 of the amount of the qualifying new investment, the authority
- 6 may notify the housing business of the amount that the housing
- 7 business may claim as a refund of the sales and use tax under
- 8 section 15.355, subsection 2, and may issue a tax credit
- 9 certificate to the housing business stating the amount of
- 10 workforce housing investment tax credits under section 15.355,
- 11 subsection 3, the eligible housing business may claim. The
- 12 sum of the amount that the housing business may claim as a
- 13 refund of the sales and use tax and the amount of the tax credit
- 14 certificate shall not exceed the amount of the tax incentive
- 15 award.
- 16 (2) If upon review of the examination in subparagraph
- 17 (1) the authority determines that a housing project has
- 18 incurred project costs in excess of the amount submitted in the
- 19 application made pursuant to subsection 1 and identified in the
- 20 agreement, the authority shall do one of the following:
- 21 (a) If the project costs do not cause the housing project's
- 22 average dwelling unit cost to exceed the applicable maximum
- 23 amount authorized in section 15.353, subsection 3, the
- 24 authority may consider the agreement fulfilled and may issue a
- 25 tax credit certificate.
- 26 (b) If the project costs cause the housing project's
- 27 average dwelling unit cost to exceed the applicable maximum
- 28 amount authorized in section 15.353, subsection 3, but does not
- 29 cause the average dwelling unit cost to exceed one hundred ten
- 30 percent of such applicable maximum amount, the authority may
- 31 consider the agreement fulfilled and may issue a tax credit
- 32 certificate. In such case, the authority shall reduce the tax
- 33 incentive award and the corresponding amount of tax incentives
- 34 the eligible housing project may claim under section 15.355,
- 35 subsections 2 and 3, by the same percentage that the housing

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1 project's average dwelling unit cost exceeds the applicable

- 2 maximum amount under section 15.353, subsection 3, and such
- 3 tax incentive reduction shall be reflected on the tax credit
- 4 certificate. If the authority issues a certificate pursuant
- 5 to this subparagraph division, the department of revenue
- 6 shall accept the certificate notwithstanding that the housing
- 7 project's average dwelling unit costs exceeds the maximum
- 8 amount specified in section 15.353, subsection 3.
- 9 (c) If the project costs cause the housing project's
- 10 average dwelling unit cost to exceed one hundred ten percent
- 11 of the applicable maximum amount authorized in section 15.353,
- 12 subsection 3, the authority shall determine the eligible
- 13 housing business to be in default under the agreement, shall
- 14 revoke the tax incentive award, and shall not issue a tax
- 15 credit certificate. The housing business shall not be allowed
- 16 a refund of sales and use tax under section 15.355, subsection
- 17 2.
- 18 Sec. 17. Section 15.354, subsection 4, Code 2019, is amended
- 19 by striking the subsection and inserting in lieu thereof the
- 20 following:
- 21 4. Maximum tax incentives amount.
- 22 a. (1) For fiscal years beginning on or after July 1, 2019,
- 23 the authority shall not award in any fiscal year an amount of
- 24 tax incentives for housing projects located in small cities, or
- 25 for other housing projects, in excess of the amounts allocated
- 26 for each category in section 15.119, subsection 2, paragraph
- 27 "g". This paragraph "a" applies to housing projects awarded tax
- 28 incentives pursuant to subsection 2 on or after July 1, 2019,
- 29 and to housing projects registered prior to July 1, 2019, under
- 30 section 15.354, subsection 2, Code 2019.
- 31 (2) Notwithstanding subparagraph (1), and section 15.119,
- 32 subsection 2, paragraph g'', if the sum of the amount of tax
- 33 incentives applied for in valid applications submitted in a
- 34 given fiscal year beginning on or after July 1, 2019, for
- 35 housing projects located in small cities, plus the amount

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1 of tax incentives eligible for issuance to housing projects

- 2 located in small cities that were registered prior to July
- 3 1, 2019, under section 15.354, subsection 2, Code 2019, does
- 4 not exceed the amount reserved for housing projects located
- 5 in small cities pursuant to section 15.119, subsection 2,
- 6 paragraph g'', the authority may award the remaining amount of
- 7 tax incentives reserved for housing projects located in small
- 8 cities to other housing projects during that same fiscal year.
- 9 (3) Notwithstanding subparagraph (1), and section 15.119,
- 10 subsection 2, paragraph "g", the authority may award during a
- 11 fiscal year an aggregate amount of tax incentives to housing
- 12 projects located in small cities that is less than the amount
- 13 reserved for allocation to small cities under section 15.119,
- 14 subsection 2, paragraph "g", provided the difference between
- 15 the amount of the small city reservation and the aggregate
- 16 amount actually awarded to small cities during that fiscal year
- 17 is awarded during that same fiscal year to housing projects
- 18 registered prior to July 1, 2018.
- 19 b. With regard to a housing project registered prior to
- 20 July 1, 2019, a tax incentive shall be considered awarded for
- 21 purposes of paragraph a when the authority enters into an
- 22 agreement with the housing business for that housing project
- 23 as provided under section 15.354, subsection 3, Code 2019.
- 24 Notwithstanding any provision of law to the contrary, a housing
- 25 business shall have no right to enter into an agreement with
- 26 the authority for a housing project registered prior to July 1,
- 27 2019, until the authority allocates an amount of tax incentives
- 28 to the housing project and notifies the housing business
- 29 that the authority is prepared to execute the agreement
- 30 and make a tax incentive award for the housing project. A
- 31 housing business shall have no right to receive a tax credit
- 32 certificate or claim a tax incentive for a housing project
- 33 registered prior to July 1, 2019, until the housing business
- 34 enters into an agreement with the authority.
- 35 c. In making tax incentive awards during any fiscal year

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1 in which there are housing projects registered prior to July

- 2 1, 2019, which are eligible to receive tax incentives under
- 3 the program, the authority shall give priority in making tax
- 4 incentive awards to housing projects registered prior to July
- 5 1, 2019. The authority shall create and maintain a wait list
- 6 of housing projects registered prior to July 1, 2019, and such
- 7 housing projects shall be placed on the wait list in the order
- 8 the housing projects were registered.
- 9 d. The maximum aggregate amount of tax incentives that
- 10 may be awarded and issued under section 15.355 to a housing
- 11 business for a housing project shall not exceed one million
- 12 dollars.
- 13 e. If a housing business qualifies for a higher amount
- 14 of tax incentives under section 15.355 than is allowed by
- 15 the limitation imposed in paragraph "d", the authority and
- 16 the housing business may negotiate an apportionment of the
- 17 reduction in tax incentives between the sales tax refund
- 18 provided in section 15.355, subsection 2, and the workforce
- 19 housing investment tax credits provided in section 15.355,
- 20 subsection 3, provided the total aggregate amount of tax
- 21 incentives after the apportioned reduction does not exceed the
- 22 amount in paragraph "d".
- 23 Sec. 18. Section 15.354, subsection 5, Code 2019, is amended
- 24 to read as follows:
- 25 5. Termination and repayment. The failure by a housing
- 26 business in completing a housing project to comply with any
- 27 requirement of this program or any of the terms and obligations
- 28 of an agreement entered into pursuant to this section may
- 29 result in the revocation, reduction, termination, or rescission
- 30 of the tax incentive award or the approved tax incentives and
- 31 may subject the housing business to the repayment or recapture
- 32 of tax incentives claimed under section 15.355. The repayment
- 33 or recapture of tax incentives pursuant to this section shall
- 34 be accomplished in the same manner as provided in section
- 35 15.330, subsection 2.

1 Sec. 19. Section 15.355, subsection 2, Code 2019, is amended 2 to read as follows:

- 3 2. A housing business may claim a refund of the sales and
- 4 use taxes paid under chapter 423 that are directly related to
- 5 a housing project and specified in the agreement. The refund
- 6 available pursuant to this subsection shall be as provided in
- 7 section 15.331A, excluding subsection 2, paragraph "c", of
- 8 that section. For purposes of the program, the term "project
- 9 completion", as used in section 15.331A, shall mean the date on
- 10 which the authority notifies the department of revenue that all
- 11 applicable requirements of an agreement entered into pursuant
- 12 to section 15.354 are satisfied.
- 13 Sec. 20. Section 15.355, subsection 3, paragraph a,
- 14 subparagraphs (1) and (2), Code 2019, are amended to read as
- 15 follows:
- 16 (1) For a housing project not located in a small city, ten
- 17 percent of the qualifying new investment of a housing project
- 18 specified in the agreement.
- 19 (2) For a housing project located in a small city, twenty
- 20 percent of the qualifying new investment of a housing project
- 21 specified in the agreement.
- 22 Sec. 21. APPLICABILITY.
- 23 1. Except as provided in subsection 2, this division of
- 24 this Act applies to housing projects awarded tax incentives by
- 25 the authority under the program on or after July 1, 2019, and
- 26 housing projects registered by the authority under the program
- 27 prior to July 1, 2019, shall be governed by sections 15.352,
- 28 15.354, and 15.355, Code 2019.
- 29 2. The provision of this division of this Act amending
- 30 section 15.354, subsection 4, applies to housing projects
- 31 registered by the authority under the program prior to July 1,
- 32 2019, and to housing projects awarded tax incentives by the
- 33 authority under the program on or after July 1, 2019.
- 34 EXPLANATION
- 35 The inclusion of this explanation does not constitute agreement with

the explanation's substance by the members of the general assembly.

- This bill relates to incentives for broadband and workforce housing.
- 4 DIVISION I TITLE OF ACT. The bill provides that it may be
- 5 known and cited as the "Empower Rural Iowa Act".
- 6 DIVISION II BROADBAND. Division II of the bill
- 7 modifies provisions applicable to the broadband grant program
- 8 administered by the office of the chief information officer
- 9 (OCIO) under Code chapter 8B, and the property tax exemption
- 10 for broadband infrastructure provided in Code section
- 11 427.1(40).
- 12 Current law requires the OCIO to administer a broadband
- 13 grant program to award grants to communications service
- 14 providers that reduce or eliminate targeted service areas,
- 15 as defined, by installing broadband infrastructure that
- 16 facilitates broadband service at or above 25 megabits per
- 17 second of download speed and 3 megabits per second of upload
- 18 speed as of July 1, 2015. The bill removes references to the
- 19 specified download and upload speeds and date throughout Code
- 20 chapter 8B and instead allows the OCIO to identify such speeds
- 21 and date by rule, which the OCIO may update from time to time as
- 22 it deems appropriate. The bill also provides a new definition
- 23 for "facilitate" in Code section 8B.1, as described in the
- 24 bill.
- 25 Current law allows unencumbered or unobligated moneys
- 26 remaining in the broadband grant fund at the close of the
- 27 fiscal year to remain available for use until the close of the
- 28 succeeding fiscal year. The bill instead provides that such
- 29 moneys shall remain available until three years following the
- 30 last day of the fiscal year in which the funds were originally
- 31 appropriated.
- 32 Current law requires the OCIO to evaluate applications for
- 33 broadband grants only pursuant to the information provided in
- 34 an application. The bill provides that the OCIO shall evaluate
- 35 applications for broadband grants in a fair and unbiased

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- 1 manner, and allows the OCIO to consider any information
- 2 obtained outside of the application process, in addition to
- 3 information provided in an application.
- 4 The bill extends the OCIO broadband grant program from July
- 5 1, 2020, to July 1, 2025.
- 6 Current law requires the OCIO to adopt rules related to the
- 7 broadband grant program. The bill instead provides the OCIO
- 8 with discretion to adopt rules deemed necessary to interpret or
- 9 administer Code chapter 8B, including but not limited to rules
- 10 relating to the broadband grant program.
- Current Code section 427.1(40) provides owners of broadband
- 12 infrastructure an exemption from property tax under Code
- 13 chapter 427, for installations of broadband infrastructure
- 14 that facilitate broadband service at or above the download and
- 15 upload speeds specified in Code chapter 8B in targeted service
- 16 areas commenced and completed on or after July 1, 2015, and
- 17 before July 1, 2020, for assessment years beginning before
- 18 January 1, 2022.
- 19 The bill provides that the words and phrases used in Code
- 20 section 427.1(40) shall have the same meaning as used in
- 21 Code chapter 8B, including but not limited to the words and
- 22 phrases defined in Code section 8B.1. The bill extends the
- 23 property tax exemption for broadband infrastructure to apply
- 24 to installations commenced and completed on or after July 1,
- 25 2015, and before July 1, 2025, for assessment years beginning
- 26 before January 1, 2027. The bill removes references to the
- 27 specified download and upload speeds throughout Code section
- 28 427.1(40) and instead references the download and upload
- 29 speeds identified by the OCIO by rule. The bill requires a
- 30 person claiming an exemption to certify that the broadband
- 31 installation will facilitate broadband service within a
- 32 targeted service area at or above the download and upload
- 33 speeds identified by the OCIO.
- 34 DIVISION III WORKFORCE HOUSING TAX INCENTIVE PROGRAM.
- 35 Division III of the bill modifies the workforce housing tax

1 incentives program.

2 BACKGROUND. Current law provides that the workforce housing 3 tax incentive program (program) administered by the economic 4 development authority (authority) makes tax incentives in the 5 form of investment tax credits and sales and use tax refunds 6 available to housing businesses that complete certain housing 7 projects in Iowa. In order to receive tax incentives, a 8 housing business must apply to the authority and have its 9 housing project registered by the authority, and then must 10 enter into an agreement with the authority (tax incentive 11 agreement) for the successful completion of all requirements 12 of the program. Current law requires a housing business to 13 complete its housing project within three years from the date 14 the housing project is registered by the authority. Upon 15 application by the housing business prior to expiration of the 16 three years, and at the authority's discretion, a one-time, 17 12-month extension may be granted. If the housing project 18 is completed and properly examined by a certified public 19 accountant, and all other requirements of the tax incentive 20 agreement and the program are satisfied, the authority may 21 issue a tax credit certificate and the housing business may 22 claim the tax incentives for which it qualifies under the 23 program. Currently, the total tax incentives issued under the 24 program per fiscal year cannot exceed \$20 million. Of that 25 \$20 million annual cap, \$5 million must be reserved for tax 26 incentives issued to housing projects located in small cities, 27 as defined under the program. The program also limits the 28 maximum amount of tax incentives that may be issued per housing 29 project to \$1 million. Current law requires the authority 30 to issue tax incentives under the program on a first-come, 31 first-served basis, and in the event the total tax incentives 32 for all registered housing projects completed in a fiscal year 33 exceeds an annual cap, the authority is required to maintain a 34 wait list of completed housing projects, and give those housing 35 projects priority for being issued tax incentives in subsequent

- 1 fiscal years.
- 2 BILL CHANGES. The bill amends current law relating to the
- 3 acceptance of housing project applications by the authority.
- 4 Current law states that the authority may accept applications
- 5 on a continuous basis. The bill requires the authority to
- 6 accept applications during one or more application periods, and
- 7 provides that housing project applications shall be reviewed
- 8 and scored on a competitive basis by the authority pursuant to
- 9 rules adopted by the authority.
- 10 The bill removes registration of housing projects from the
- 11 program, and provides that the authority may make tax incentive
- 12 awards to housing projects. Tax incentive awards shall be
- 13 subject to the approval of the director of the authority.
- 14 Applicants who do not receive a tax incentive award are
- 15 authorized under the bill to make additional applications for
- 16 that housing project during subsequent application periods. In
- 17 determining the tax incentive award of a particular housing
- 18 project, the bill prohibits the authority from using an amount
- 19 of housing project costs that exceeds the amount included in
- 20 the housing project application.
- 21 The bill requires the authority to notify the housing
- 22 business of its tax incentive award. The notification must
- 23 include a statement that the housing business has no right to
- 24 receive a tax incentive certificate or claim a tax incentive
- 25 until all requirements of the program and the tax incentive
- 26 agreement are satisfied.
- 27 The bill amends the requirements related to the tax
- 28 incentive agreement entered into by the authority and a housing
- 29 business to provide that such agreement shall identify the
- 30 tax incentive award amount, the tax incentive award date, the
- 31 project completion deadline, and the total costs of the housing
- 32 project.
- 33 The bill provides that after review of the examination of
- 34 the housing project and verification of the qualifying new
- 35 investment, the authority may notify the housing business of

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1 the amount that the housing business may claim as a refund of 2 the sales and use tax under Code section 15.355(2) and may 3 issue a tax credit certificate to the housing business that 4 states the workforce housing investment tax credits that the 5 housing business may claim. The sum of the sales and use tax 6 refund and the amount of the workforce housing investment tax 7 credits cannot exceed the amount of the tax incentive award. The bill also amends the definition of "small city" for 9 purposes of the program. Under current law, the definition of 10 "small city" includes any city or township not located within 11 the 11 most populous counties in the state. If a city is 12 located in more than one county, it is considered to be located 13 in the county having the greatest taxable base within the city. 14 Under the bill, "small city" includes any city or township 15 not located wholly within one or more of the ll most populous 16 counties in the state, so that any city or township located 17 in whole or in part in one of the 88 least populated counties 18 in Iowa will qualify as a small city under the program. 19 definition is also amended to provide that population is 20 computed using the most recent population estimates issued by 21 the United States census bureau, instead of the most recent 22 federal decennial census. 23 The bill amends requirements relating to the termination 24 and repayment of tax incentives for failure to comply with 25 the requirements of the program to provide that such failures 26 to comply may also result in the revocation of the tax 27 incentive award. Current law provides only for the reduction, 28 termination, or rescission of an approved tax incentive for 29 failure to comply with the requirements of the program. 30 The bill amends language relating to the calculation of the 31 amount of tax incentives for which a housing project qualifies. 32 Under current law, the amount of the sales and use tax refunds 33 is calculated using the taxes directly related to a housing 34 project, and the amount of the investment tax credits is

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35 calculated using a percentage of the qualifying new investment

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- 1 of the housing project. The bill provides that these amounts
- 2 of taxes or qualifying new investment will only be used in the
- 3 tax incentive calculation to the extent they were specified in
- 4 the tax incentive agreement entered into by the authority and
- 5 the housing business.
- 6 The program changes described above apply to housing
- 7 projects that receive a tax incentive award on or after July 1,
- 8 2019. Housing projects registered prior to July 1, 2019, shall
- 9 be governed by current law.
- 10 The bill provides that the authority shall not award more
- 11 than \$25 million in tax incentives each fiscal year beginning
- 12 on or after July 1, 2019, and \$10 million of that total cap
- 13 shall be reserved each fiscal year for tax incentive awards
- 14 made to housing projects located in small cities. For housing
- 15 projects registered prior to July 1, 2019, the bill states that
- 16 a tax incentive will be considered awarded when the authority
- 17 enters into a tax incentive agreement for that housing project
- 18 as provided under current law, and the bill prohibits a housing
- 19 business from entering into a tax incentive agreement for such
- 20 a housing project until the authority allocates tax incentives
- 21 to that housing project and notifies the housing business that
- 22 the authority is prepared to execute a tax incentive agreement.
- 23 The bill also provides that a housing business shall have
- 24 no right to receive a tax credit certificate or claim a tax
- 25 incentive for a housing project registered prior to July 1,
- 26 2019, until the housing business enters into a tax incentive
- 27 agreement with the authority.
- The bill provides two exceptions to the \$10 million per year
- 29 tax incentive reservation for housing projects in small cities.
- 30 First, if the sum of the amount of tax incentive applications
- 31 received for housing projects in small cities during a fiscal
- 32 year, plus the amount of tax incentives eligible for issuance
- 33 during that same fiscal year to housing projects in small
- 34 cities registered prior to July 1, 2019, does not exceed \$10
- 35 million, the authority may award the difference to other

- 1 housing projects during that same fiscal year. Second, the
- 2 authority may award less than \$10 million of tax incentives to
- 3 housing projects in small cities during a fiscal year if the
- 4 difference between the \$10 million cap and the amount actually
- 5 awarded to housing projects in small cities is awarded during
- 6 the same fiscal year to housing projects registered prior to
- 7 July 1, 2018.
- 8 The bill provides that the authority shall give priority
- 9 in making tax incentive awards to housing projects registered
- 10 prior to July 1, 2019, and shall create a wait list of housing
- 11 projects registered prior to July 1, 2019, and place those
- 12 housing projects on the list in the order the projects were
- 13 registered.
- 14 The changes to the awarding and issuance of tax incentives
- 15 described above apply to housing projects registered prior
- 16 to July 1, 2019, and to housing projects that receive a tax
- 17 incentive award on or after July 1, 2019.